IRAS Annual Report FY2021/22

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## Who we are

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### **Our Mission**

Act as an agent of the Government and provide service in the administration of taxes and enterprise disbursements

Advise the Government, and represent Singapore internationally, on matters relating to taxation

### **Our Vision**

The leading revenue authority in the world A partner of the community in nationbuilding and inclusive growth A dynamic team of competent and committed people

### **Our Corporate Goals**

Foster an economic environment that supports inclusive growth

Provide excellent service

Maximise voluntary compliance

Enhance organisational and staff productivity and agility

Achieve a high level of staff competence, ownership and satisfaction

### **Our Core Values**

Fairness Integrity Professionalism Teamwork Innovation Treat everyone in the same circumstances equally

Do what is right without fear or favour in all circumstances

Serve our nation responsively, with competence, pride, commitment and empathy

Work with one another with mutual trust and respect to achieve Whole-of-IRAS and Whole-of-Government outcomes

Continuously seek new ways to do our work better

### Mrs Tan Ching Yee Chairman

IRAS celebrates 30 years as a Statutory Board this year. I would like to congratulate IRAS on its efficient tax administration over the years. It has contributed to our nation-building efforts, providing the resources for Singapore to grow as a global city and an inclusive society.

## **Chairman's Statement**

### **Contributing to Nation-Building**

Tax revenue is the main source of the Government's Operating Revenue, accounting for about 73.6% in FY2021. It is used to fund various social, economic and security programmes for Singapore. IRAS plays an instrumental role in implementing measures to build a fairer and more resilient tax system. Some upcoming measures that it will be implementing include:

- Imposition of GST on low-value goods imported via air or post and imported non-digital services from 2023.
- 1%-point increase in GST rate in 2023 and 2024.
- Increase in top marginal Personal Income Tax rates from Year of Assessment 2024.
- Increases in marginal Property Tax rates for residential properties in two phases over 2023 and 2024.

### **Supporting Inclusive Growth**

Beyond tax collection, IRAS also supports the government in disbursing grants to businesses. In FY2021, IRAS disbursed various grants to support businesses and help Singaporeans retain their jobs or get new ones:

- \$3.1 billion in payouts to over 130,000 businesses under the Jobs Support Scheme.
- \$2 billion in Jobs Growth Incentive payouts to over 74,100 employers. Another payout of \$633 million was disbursed in June 2022.
- \$840 million in Wage Credit Scheme payouts to more than 99,000 employers on the qualifying wage increases.
- \$1.1 billion in payouts under the Rental Support Scheme to over 140,000 eligible tenants and owneroccupiers.

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### Mrs Tan Ching Yee Chairman

IRAS celebrates 30 years as a Statutory Board this year. I would like to congratulate IRAS on its efficient tax administration over the years. It has contributed to our nationbuilding efforts, providing the resources for Singapore to grow as a global city and an inclusive society.

## **Chairman's Statement**

### Fostering International Cooperation in Tax Matters

IRAS continues to participate actively in international fora to shape the international discourse and consensus-building efforts on tax policy and administration. One such forum is the OECD Inclusive Framework on Base Erosion and Profit Shifting (BEPS). IRAS, together with the Ministry of Finance and economic agencies, will be studying the introduction of a Minimum Effective Tax Rate for large Multinational Enterprises (MNEs). This will be aligned with Pillar 2 Global Anti-Base Erosion rules of the BEPS 2.0 project.

IRAS continues to fulfil Singapore's commitment to international standards on tax transparency and cooperation. In FY2021, it successfully transmitted Common Reporting Standard (CRS) reports to all 70 reciprocal partner jurisdictions on time. It also transmitted the FY2019 Country-by-Country (CbC) reports of 24 Singapore MNE Groups to 50 partner jurisdictions, and the FY2020 CbC reports of 45 Singapore MNE Groups to 53 partner jurisdictions.

To enhance cross-border investment and trade, IRAS continues to strengthen Singapore's network of Avoidance of Double Taxation Agreements (DTAs). As at 31 March 2022, 93 of Singapore's 96 comprehensive DTAs were in force.

### Building a Future-Ready Organisation

IRAS has been transforming its business processes and structures to deliver seamless taxpaying experiences. It set up the Small Business Division in early 2022 to better serve small businesses on their tax matters. IRAS also works with other agencies and software providers to build a vibrant digital tax ecosystem - co-creating with the software industry digital tools for seamless submission of tax returns, and encouraging businesses to adopt them for greater productivity. IRAS is deepening its capabilities in Artificial Intelligence as well to leverage big data and facilitate smarter tax administration. IRAS strives to stay fleetfooted in a fast-evolving environment through effective enterprise-wide implementation of Agile practices.

### **Acknowledgements**

Over the past three decades, IRAS has served taxpayers and the nation well, with a spirit of innovation and continuous improvement. On behalf of the Board, I express my sincere appreciation to the management and staff of IRAS past and present for their steadfast commitment and contributions.

### Mr Ng Wai Choong Commissioner

1 September 2022 marks IRAS' 30th anniversary as a Statutory Board. We were previously the Inland Revenue Department. The legal mandate and autonomy accorded to us have accelerated our transformation as a tax agency. Taxpayers now enjoy seamless and hassle-free taxpaying experiences. Collection efficiency has markedly improved and compliance levels are high. Leveraging our strengths, we have taken on the additional responsibility of nation-wide enterprise grant disbursement.

In FY2021, IRAS collected \$60.7 billion in tax revenue as the Singapore economy continued its recovery. This was 22.4% higher than FY2020. Our cost of tax collection fell to 0.69 cents for every dollar collected. Tax arrears remained low at 0.64% of net tax assessed. We also disbursed over \$8.2 billion to support businesses and jobs.

### Fostering an Economic Environment that Supports Inclusive Growth

We proactively review our tax policies to promote economic growth and ease compliance costs. In FY2021, we reviewed 28 tax policies. Examples include the tax treatment for carried interest, and the GST treatment for travel arranging services. We also simplified the tax treatment of expenses incurred by employers on assets for working from home.

We continued to contribute to discussions and consensus-building efforts on tax policy and administration in various international fora. In particular, we participated actively in the deliberation of the 2-pillar solution on Base Erosion and Profit Shifting (BEPS) 2.0 under the Inclusive Framework.

### Mr Ng Wai Choong Commissioner

### **Redefining Taxpayers' Experience**

We continued our drive to serve taxpayers better, leveraging Artificial Intelligence (AI), digitalisation and design. We expanded the Auto-Inclusion Scheme to include employers with 5 or more employees. Some 96% of their employees benefitted from their income information being transmitted directly to IRAS for Year of Assessment 2022. We also scaled up the Direct-Notice of Assessment initiative, with 80,000 taxpayers receiving their Year of Assessment 2022 tax bill directly.

We sought to make our services more user-friendly. The IRAS website was redesigned to help taxpayers find information easily and seamlessly. We also incorporated an AI-enabled digital tool to guide taxpayers when e-filing or making e-payments on myTax Portal.

We partnered banks in using a more automated way for appointing them as agents to recover overdue taxes. In addition to saving costs for IRAS and the banks, taxpayers can access their bank accounts faster after they have

paid up. This initiative won the Public Sector Pro-Enterprise Initiative 2021 Silver award.

In line with the national effort to promote electronic payments, all GST and Corporate Income Tax (CIT) refunds were made via electronically from January 2022. All businesses now enjoy fast, secure and seamless e-refunds.

Our efforts to deliver seamless and personalised taxpayer services were recognised with the Best Customer Experience (Gold) award at the CX Asia Excellence Awards 2021. We also achieved an overall taxpayer satisfaction rate of 98% in our Taxpayer Survey 2021.

Mr Ng Wai Choong Commissioner

To simplify tax filing for small businesses, we extended the 2-line statement (i.e. Revenue and Adjusted Profit/Loss) to Partnerships with a revenue of up to \$200,000 in Year of Assessment 2022. Some 17,000 partners have benefitted from the streamlined filing process.

**Maximising Voluntary Compliance** 

We collaborated with software developers and other agencies to develop digital solutions to help businesses meet their tax and other regulatory requirements. The new Accounting Software Register Plus provides a list of software that incorporates key APIs and functions that businesses can use to submit their tax returns seamlessly. They can also transact with their business partners on the InvoiceNow network.

IRAS launched the Tax Governance Framework (TGF) and the Tax Risk Management & Control Framework for CIT (CTRM) to help companies strengthen tax compliance. The TGF seeks to enhance tax governance in a company by elevating it to the Board level. The CTRM guides large companies in establishing robust internal controls and processes to identify, mitigate and monitor key CIT risks.

We continued to take effective and deterrent actions to ensure a high level of voluntary compliance. In FY2021, we audited and investigated 8,665 taxpayers, and recovered \$385 million in taxes and penalties.

### Mr Ng Wai Choong Commissioner

### **Enhancing Organisational Productivity and Capabilities**

We started Phase 3 of the redevelopment of our core IT system in the Government Commercial Cloud. It involves extending the foundational capabilities built in Phase 2, and progressively modernising the system functionalities for the different tax types.

We are also stepping up our development and use of AI tools for greater productivity. Some applications include recruitment, risk assessments and service quality monitoring.

To respond more nimbly to the fastchanging environment, we are encouraging our people to put the Agile methodology into practice through crossfunctional teams. We launched an Agile@ IRAS Dash campaign in April 2021 to spur ground-up efforts to experiment with new ideas.

In recognition of our efforts in harnessing digital technologies to improve processes and developing workforce capabilities, we were awarded the Digital Transformation Award (Silver Standard) at the 15th Singapore HR Awards.

### Looking Ahead

As we commemorate IRAS' 30th Anniversary, we will continue our transformation to be the leading revenue authority in the world, partnering the community in nationbuilding and inclusive growth.

### Acknowledgements

I would like to express my appreciation to the Board for its support. I would also like to thank all IRAS staff – both past and present – for their dedication and contributions to IRAS over the years.

## Members of the IRAS Board

The IRAS Board provide us with strategic directions and guidance. The 3 meetings conducted virtually last year focused on the review of major corporate policies, risk management, as well as approvals for financial statements, annual budget and major expenditure projects. The Board has two committees, the Audit and Risk Committee and the Staff Committee A, to assist in carrying out its duties.

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## **Organisation Structure**



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## IRAS at 30: Contributing to Nation-Building, Together

IRAS celebrates 30 years as a statutory board in 2022. We have come a long way to become a trusted partner of taxpayers in nation-building. Over the past three decades, we have made significant headway in our growth as a tax administrator - from leveraging and adopting new technologies in taxpayer services to building an agile workforce. Here is a snapshot of our digital transformation.

### **A Service Organisation** Where Taxpayers Are Valued Customers

### A Host of e-Services for:

- Filing of Individual Income Tax
- Stampina
- Valuation List
- Filing of Estimated Chargeable Income (ECI) for companies
- Filing of GST returns via CPF/IRASLine
- Tax Clearance

### **Inland Revenue** Interactive Network (IRIN)

A new information system with the nimbleness to cater for rapid changes in fiscal and tax policies as well as service customisation for different taxpayer segments

### **A Partner of Taxpayers** in Nation Building, **Economic Development** & Inclusive Growth

### myTax Portal

A personalised one-stop service portal across tax types

### **No-Filing Service (NFS)**

Taxpayers under NFS do not have to file their tax returns

### Tax Simplification for **Businesses:**

- Form C-S
- Exemption of ECI filing for small companies with  $\leq$ turnover \$1 million

### **Assisted Compliance Assurance Programme** Framework to help businesses

enhance their tax risk management and strengthen GST internal controls

**Community** 

- API Marketplace: working with software developers to deliver taxpayer-centred digital tax solutions
- Redesigned myTax Portal and IRAS website for more intuitive navigation
- Interactive Property Tax Bill and Digital Notices by default

### Supporting businesses through disbursing grants

- 2020: Jobs Support Scheme, Foreign Worker Levy Rebate, Government Cash Grant for **Rental Relief**
- 2021: Jobs Growth Incentive. Rental Support Scheme, Special Employment Credit Scheme, Enabling Employment Credit Scheme and SkillsFuture **Enterprise Credit**

## **Transformative Milestones**

More for you

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### Leveraging Analytics, **Design and Digitalisation**

to redefine taxpayers' experiences

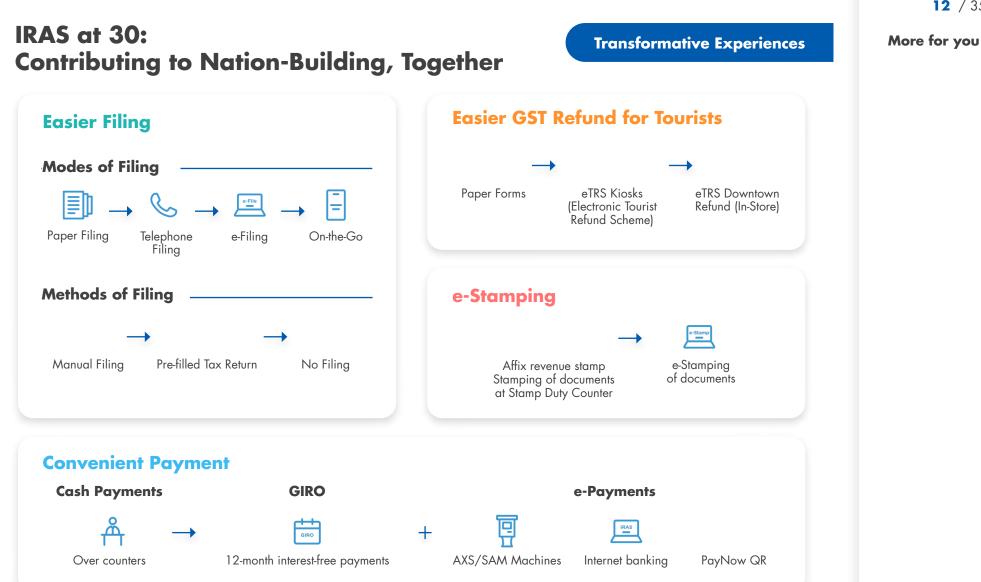
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**IRD to IRAS:** An Efficient Tax **Authority** 

### IT as key enabler: **Inland** Revenue **Integrated System** (IRIS)

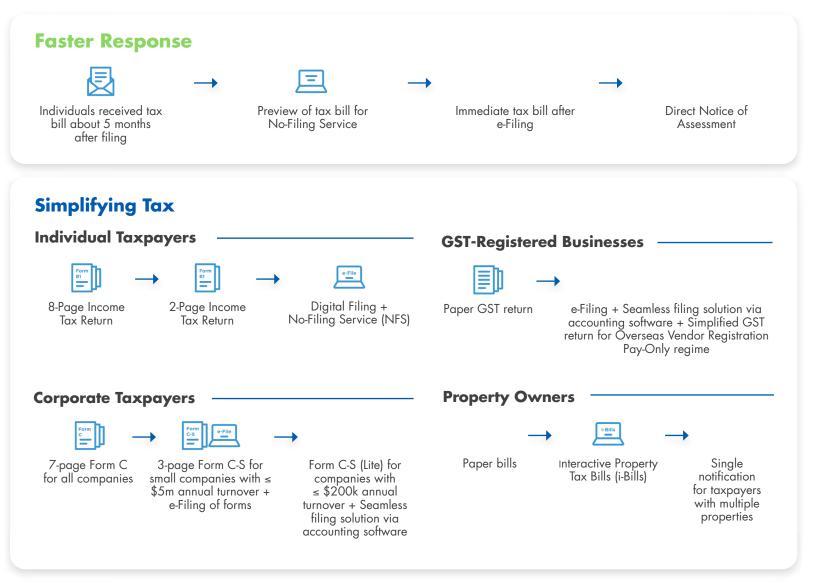
Pioneered an integrated system of imaging. bulk processing and workflow management that paved the way for IRAS to process 80% of assessments via automation

1998 - 2004



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## IRAS at 30: Contributing to Nation-Building, Together



More for you

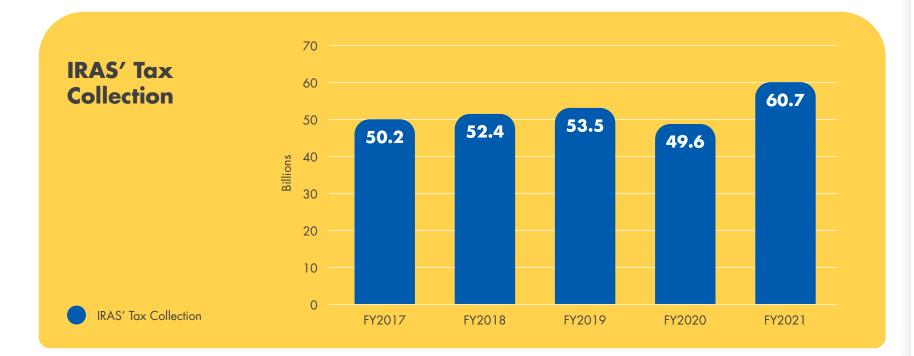
**Transformative Experiences** 

## **Our Revenue Collection**

IRAS is the main tax administrator for the Singapore Government. Taxes collected are used to support Singapore's economic and social programmes to achieve quality growth and an inclusive society.

In FY2021, IRAS collected a total revenue of \$60.7 billion from Income Tax (Corporate Income Tax, Individual Income Tax and Withholding Tax), Goods and Services Tax (GST), Property Tax, Stamp Duty and Betting Taxes. This represents 73.6% of the Singapore Government's Operating Revenue and 11.4% of Singapore's Gross Domestic Product.

As at 31 March 2022, the current year arrears for Income Tax, Goods and Services Tax and Property Tax totalled \$332.8 million. This amounted to a tax arrears rate of 0.64%, which is lower than FY2020's 0.72%.



## **Our Revenue Collection**

Total Income Taxes (Corporate Income Tax, Individual Income Tax and Withholding Tax) amounted to \$34.3 billion.

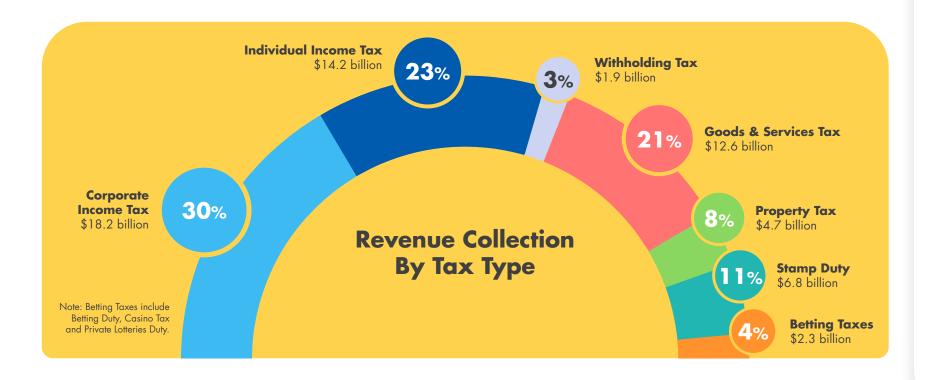
GST collection amounted to \$12.6 billion.

Stamp Duty collection amounted to \$6.8 billion.

Property Tax collection amounted to \$4.7 billion.

Betting Taxes – comprising Betting Duty, Casino Tax and Private Lotteries Duty – amounted to \$2.3 billion.

The total tax collection for FY2021 was higher than that of FY2020 by 22.4%. The increase was seen across all tax types as the economy rebounded following the easing of Covid-19 restrictions. The increase in collections for income and property taxes was also accentuated by the lower collections in the previous FY due to deferral of filing and payment of taxes, implemented as part of the Covid-19 support measures.



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More for you

## **Our Revenue Collection**

## Year-on-Year Comparison



## Supporting Businesses and Individuals During Covid-19

In FY2021, the Government extended its support measures to help businesses and individuals cope with the ongoing pandemic. IRAS also continued to provide additional support and assistance to taxpayers, and disbursed national grants to enterprises.

### \$3.1 billion for Jobs \$840 million for Wage \$1.1 billion for Rental \$2 billion for Jobs Support Scheme (JSS) **Growth Incentive (JGI) Credit Scheme (WCS)** Support Scheme (RSS) The JSS provides wage Under the WCS, the Rental support was given support to employers to Government co-funds to Small and Medium help them retain their Enterprises and eligible qualifying wage increases 2020 to September 2022, local employees during given to Singapore Citizen Non-Profit Organisations Covid-19. so as to create good and employees to encourage with an annual revenue not exceeding \$100 businesses to share productivity gains with million, which are tenants workers. or owner-occupiers of qualifying commercial

While esuring that the disbursement process is highly efficient to provide timely support to businesses, IRAS has also put in place a robust anti-gaming framework, leveraging data from multiple sources, to prevent and detect abuses of these schemes.

## **IRAS** at a Glance **Our Performance in FY2021**

### 100% 5 of YA2021 Individual tax policies were new comprehensive **Income Tax returns** reviewed to ensure Avoidance of received in 2021 were our tax system stays **Double Taxation** assessed by March 2022 competitive and Agreement (DTA) progressive and 98,1% of Corporate revised Income Tax comprehensive returns received in **DTA** were ratified 2020 were assessed by December 2021 The annual value of about of **new properties** were assessed within 12 months from the 96 date of completion comprehensive DTAs The annual value of have been **signed** so far, of which of existing properties were in force $\left( \right)$ as at 31 March were reviewed by 2022 December 2021

8,665 cases were audited

and investigated

21unilateral and bilateral **Advance Pricing** Arrangements (APAs) were concluded

**Mutual Agreement** Procedure (MAP) cases were resolved

> (ii)

385mil

in taxes and penalties were recovered

# **A DIGITAL IRAS**

### Alan Chua

Senior Manager Centralised Services Branch Small Business Division

"For the past 10 years, I have been involved in various **digital initiatives** that have transformed taxpayers' experiences. One recent example would be the **seamless filing solution** that we created together with ACRA. The solution helps companies with little or no corporate tax knowledge at all to **automatically prepare** their tax computations and file their tax returns to IRAS seamlessly via an accounting software in less than 15 minutes."

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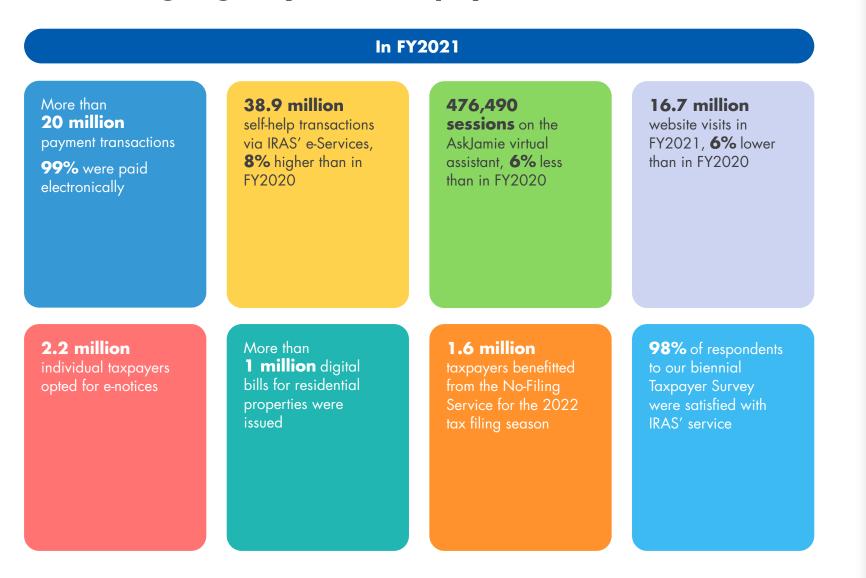
## **Our Services**

In line with our digitalisation efforts, IRAS continues to assist taxpayers through many digital channels. To ensure the safety of taxpayers during the Covid-19 pandemic, physical appointments at our Taxpayer and Business Service Centre were served via Video-Conferencing.



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## Our Services: Connecting Digitally With Taxpayers



## **Taxpayer-Centred Experiences**

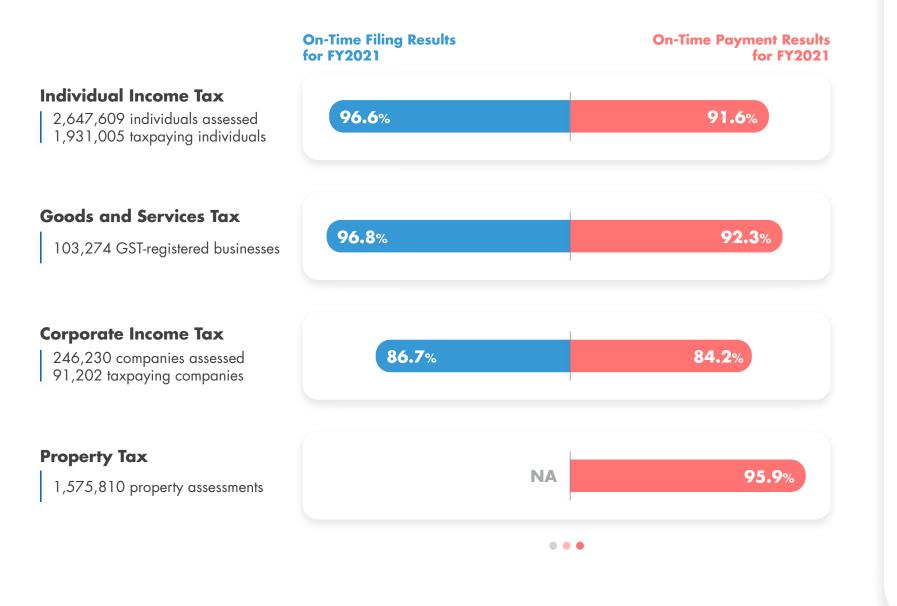
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## A Socially Responsible Taxpaying Community

IRAS is committed to building a community of socially responsible taxpayers by making it easier to file and pay taxes.



# **AN AGILE IRAS**

### Sanudha Nair

Senior Manager Ops-Tech and Systems Branch Individual Income Tax Division

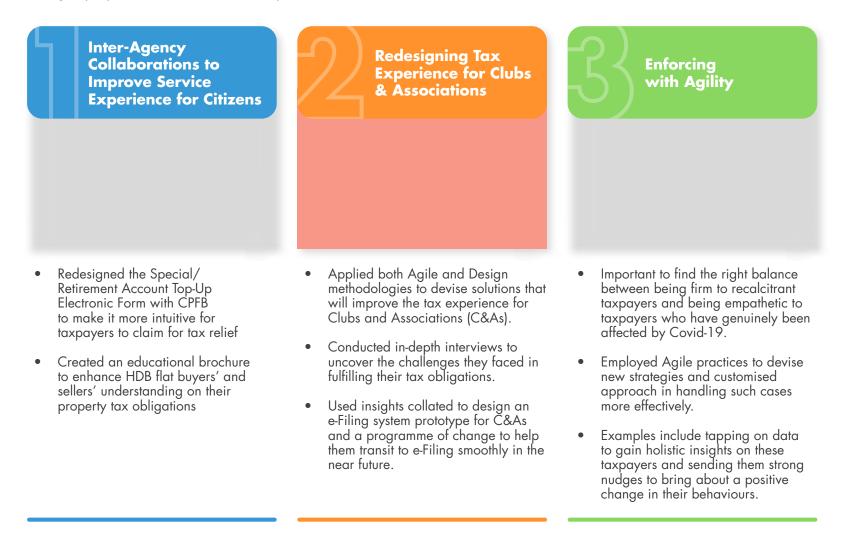
"Applying Agile has helped my team to achieve **continuous improvement** through constant feedback loops and faster deliverables. As we work to refine our e-Filing form for taxpayers, we are able to incorporate their feedback at each iteration of our development phase to ensure that the end product meets their needs. Our leaders also show their support for Agile working by **empowering us to make decisions** and providing us with a safe

space to experiment with ideas."

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## Agile@IRAS Dash

At IRAS, we encourage our staff to know, do and think Agile so that they can respond swiftly to new needs and demand changes. In FY2021, over 90 teams comprising more than 300 staff participated in our Agile@IRAS Dash campaign to do Agile projects. Here are some examples.



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Future-Ready Workforce

IRAS believes in empowering our people to be the best that they can be. We provide our officers ample opportunities to learn and develop new skills, which will prepare them well for the future.

An average of **14 days** 

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in learning and development per IRAS staff

## **1,887** ideas

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were registered to enhance IRAS' systems and processes, of which 1,129 were implemented by 31 March 2022

## 95.5%

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of staff completed at least 1 curated course related to data, digitalisation or design

## **197** IRAS officers

are Accredited Tax Specialists who have attained a high level of technical competency

## **385** IRAS officers

were engaged in Communities of Practices in the areas of Analytics, Behavioural Insights and Design or Robotic Process Automation

## 278 IRAS officers

have completed their advanced skill certifications through the Digital Skills Incentive

# **AN INCLUSIVE IRAS**

### Nurhidayah Salim

Senior Tax Ófficer General Branch Goods and Services Tax Division

"At IRAS, we aim to provide an anticipatory and seamless experience for all our taxpayers. Frontline officers like myself are trained to handle a wide range of taxpayers' queries, from tax treatments to compliance requirements. To ensure we have the right expertise to deliver inclusive customer service, IRAS also provides us with opportunities to develop knowledge and skills in areas such as data analytics, Power BI and bot training."

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## **Our Feedback & Engagement Efforts**

### In FY2021 Surveys conducted included: • Overall perception survey through More than the biennial Taxpayer Survey 2021 • Initiative-specific surveys such as 82,000 the design of GST form Experience satisfaction ratings taxpayers provided feedback included: to us through surveys and • Polls on IRAS Website and myTax experience satisfaction ratings Portal After-service feedback on assisted service channels Engagement sessions included: • User testing and interviews on redesigning IRAS Website We initiated more than • Focus group discussions on the Enterprise Disbursement 160 experience • Dialogue sessions with Singapore engagement sessions with Chartered Tax Professionals and trade associations such as the taxpayers and stakeholders Association of Banks in Singapore

• Industry consultations with retailers

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## **Collaborating with the Community**

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## **International Engagements & Partnerships**



### **Tax Treaties**

- 93 of Singapore's 96 comprehensive DTAs were in force as at 31 March 2022
- 3 new DTAs signed, 5 new DTAs and 1 revised DTA entered into force in FY2021
- Implemented the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting (MLI) changes to 48 DTAs as at 31 March 2022



### IRAS' Involvement in BEPS 2.0 Two-Pillar Solution

IRAS continues to play a constructive role at the Inclusive Framework on Base Erosion and Profit Shifting (BEPS) to help ensure that the rules are fair, sensible and implementable. IRAS engaged with the business community and shared Singapore's perspectives through various speaking engagements.

For example, IRAS Commissioner Mr Ng Wai Choong and Deputy Commissioner – International, Investigation & Indirect Taxes Group Mrs Chia-Tern Huey Min shared Singapore's views on the BEPS 2.0 Two-Pillar solution at the SMU-IFA David R Tillinghast Global Tax Conference.

## International Engagements & Partnerships



### **Exchange of Information**

### Enhancement of service delivery efforts to promote voluntary compliance

IRAS continues to help Financial Institutions (FIs) to comply with the Automatic Exchange of Information ("AEOI") standard. IRAS actively engaged with the FIs, worked closely with them to address errors detected, published common errors and redesigned webpages to facilitate navigation of key information.

More for you

## **International Engagements & Partnerships**

Active Steering in Various International Forums

IRAS is an active member of the Bureau of the Forum on Tax Administration, the Steering Group of the BEPS Inclusive Framework, the Bureau of the Forum on Harmful Tax Practices, and the Bureau of the Task Force on Digital Economy.

We are also the Chair of the Peer Review Group of the Global Forum on Transparency and Exchange of Information for Tax Purposes. Singapore participates actively in other regional forums as well, such as the Study Group on Asia-Pacific Tax Administration and Research and the ASEAN Forum on Taxation.



### Forum on Tax Administration (FTA)

As part of the FTA Tax Administration 3.0 ("TA 3.0") Steering Group ("SG"), IRAS worked with other tax administrations to advance Digitalisation and Digital Transformation "Actions".

For example, Singapore chaired Action 1 to develop the new Digital Transformation Maturity Model ("DTMM") with Canada, Denmark, Finland, Norway, Russia, FTA Secretariat and the wider FTA community.

The DTMM is underpinned by 6 building blocks (Digital Identity, Taxpayer Touchpoints, Data Management and Standards, Tax Rule Management and Application, New Skill Sets and Governance Frameworks) in relation to the TA 3.0 vision. It is a self-assessment tool which characterises the stages towards more seamless taxation and helps tax administrations diagnose their current levels of digital maturity. The report harnessed industry specific knowledge from tax administrations and FTA experts.

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## **Volunteering with Willing Hearts** A group of IRAS volunteers assisted the operations of the soup kitchen by preparing, cooking and packing meals for the needy. Volunteering with Food Bank Singapore Staff volunteers sorted, took inventory and packed food donations at the Food Bank's warehouse. Volunteering with the PSD-CPFB Call Centre A team of IRAS officers stepped up to help manage the high volume of calls from citizens on matters related to Covid-19. **Volunteering with TOUCH Community Services** Our staff participated in the Meals-On-Wheels programme to deliver meals to the home-bound elderly. **Volunteering with NTUC Enterprise** The IRAS Staff Union handed out care packs to the cleaners at Telok Blangah to thank them for working tirelessly to Fund-Raising for Our Community IRAS raised approximately \$30,000 for various charities

IRAS raised approximately \$30,000 for various charities including World Wildlife Fund, Food Bank Singapore, Willing Hearts and for the President's Challenge.

## Caring for Community



## Environmental Sustainability

**28.5**%

**improvement in Energy Utilisation Index (EUI)** Baseline\* EUI: 124.7KWh/m<sup>2</sup>.yr EUI in FY2021: 89.2KWh/m<sup>2</sup>.yr

## **24.3**%

### improvement in Water Efficiency Index (WEI)

Baseline\* WEI: 126.8 litres/pax/day WEI in FY2021: 96 litres/pax/day

\*Baseline figures are the averages of the FY2018 - FY2020 figures

### Active participation in several sustainability events

### Opening of Harvest@RH

IRAS' community garden was opened on 25 October 2021. The longterm goal for Harvest@RH is to compost food waste from IRAS' canteen so as to raise awareness of food and environmental sustainability within IRAS.

### Tree Planting at Coney Island

IRAS supported NParks' OneMillionTrees movement, with the aim of planting more than a million trees across Singapore by 2030.

### Workshop on Microgreens

An introductory workshop to the health benefits of microgreens. Staff learnt to grow microgreens through a live demonstration.

### Talk on Food Composting

Held over Zoom, the talk helped staff understand the different composting methods and how they can start their home composting journey.

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